Public Goods as a Source of Exit Power

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Thanks

Jen, Chris, Zeke, and: Dan Singer, Lucas Stanczyk, Samuel Freeman, Sara Purinton, Mike Gadomski, Brian Berkey, Shawn Hernandez, Idil Cakmur, Jacqui Wallis, Carlos Santana, Vanessa Schipani

Part time job holders and benefits coverage (BLS 2022, 2024)

- 78,700,000 people paid hourly for their work
- 26% of hourly workers have access to benefits like healthcare, paid leave, and retirement plans

Perceptions of precarity (Pew 2015)

- 92% of Americans would trade current economic stability for future financial gains
- 60% report experiencing a financial "shock" e.g., unemployment, high medical bills, major house repairs
- 71-83% worry about not having enough money to cover their most basic needs
- 1 in 5 say they are not planning to retire

Publicly provisioned goods as a response to the problems of work and precarity

Roadmap

- . How to avoid a bad job
- . How to leave a bad job
- . Public(-ish) goods: (many) arguments

How to avoid a bad job.

Bad jobs are the result of *domination* at work (e.g., Anderson, Vrousalis, Gourevitch)

- Yes, and ... *Precarity* makes you susceptible to domination.
- Uncertainty around securing subsistence goods
- *Contrast with*: "the reliable master"

Preliminaries

Modern market societies like ours are characterized by *market dependence*.

- With few exceptions: we must acquire our desired goods on the market, and this includes most subsistence goods.
- With few excerptions: most people must *work* (for others) to access goods on the market.

The Force of Need

Participation in this market system would be optional, were it not the *special force* of our need for subsistence goods: "work, **or starve**"

- Unavoidable
- Harmful if not met¹
 We have no choice but to seek out subsistence goods, and therefore no choice but to participate in the market.

Basic Needs and Labor

Because of *market dependence*, our access to subsistence goods requires us to participate in the labor market: "work, or starve"

• Finding, and keeping a job is the only way most people can continue to live.

This includes bad jobs. 2

Basic Needs and Precarity (I)

Market dependence makes the satisfaction of even our most basic needs uncertain. Market forces – often opaque to us – will determine:

- Whether certain necessary goods are produced at all
- If they are produced, whether they will be produced in sufficient quantity
- If produced in sufficient quantity, whether they will be accessible to those in need
- If accessible, whether we will have the means to secure these goods It's not just being able to meet our needs, it's that we must be able to meet them *reliably*.

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Basic Needs and Precarity (II)

Precarity – one's uncertainty about meeting her most basic needs – explains workers' willingness to stay in bad jobs.

- (Unorganized) workers can't "hold out" as long as management.
- They will, therefore, be more willing to accept an unjust labor contract.

There is a special obligation to help/enable workers to avoid precarity. Failing to reliably secure basic needs causes:

- Harms (Miller, Wiggins, Meyer 2022, Brock 2019)
- Unfreedom

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- Harms (Miller, Wiggins, Meyer 2022, Brock 2019)
- Unfreedom
- Workers to stay in bad jobs.

The solution to "bad work" ought to proceed from this fact.

The Importance of Basic Needs for Securing Worker Exit

Lately, critiques of bad work have taken the form of critiques of domination, or private government.

This prompts many critics to focus on improving the employment relationship itself, through workplace regulations, "voice" at work, or tight labor markets:

- Workplace regulations: avoid domination through employer sanctions
- Voice: avoid domination through input
- Tight labor markets: avoid domination by finding a new employer

But subjection to domination at work is, at root, an outcome of *precarity*. If we want to help people avoid domination, we must guarantee to them that their basic needs will be met, and thus avoid precarity.

These solutions do too little to address precarity:

- Since 2021, labor market has been unprecedentedly tight, yet precarity (obj. and subj.) persist. 3
- Even if, once in a job, workers have access to certain goods, without a *guarantee* that each person will find and keep work, they fail to address the underlying problem
- Currently: 7 million people (who are looking for jobs) cannot find them
- At-will employment
- A number of practical problems:
- Sanctions are often too low, or non-economic
- Domination by firms, not just your firm

What we need is protection against *precarity* itself.

- The best way to do this is by providing robust exit options...
- ... in the form of a **guarantee** to publicly provisioned goods *Contrast to*: Basic Income (Calnitsky 2017)

Publicly provisioned goods are preferable to universal income transfers.

- Private provision (markets) subject people to precarity.
- Public provisioning has a number of theoretical and social benefits.
- Including encouraging work.

Public Goods

Which goods?

Possibly many, but I will limit to:

- . Food security
- . Housing
- . Healthcare
- . Education

What kind of public goods are these?

Not *really* public goods. These are not "pure" public goods.

- Excludable
- Rivalrous Why draw on the public goods literature?

A few different taxonomies of public goods:

- Necessary (required by justice) vs. Discretionary (Claassen 2013) $\frac{4}{}$
- Inherently vs. Contingently (non-excludable by choice) (Bieber 2023)⁵
- Public vs. Publicized (made public through gov't. incentives) (Anomaly 2021)

Public provisioning to meet basic needs cuts across these distinctions (e.g., housing vs. education).

Against Private Provision: (Many) Arguments

- . In current circumstances, markets sometimes fail to deliver important goods
- . In current circumstances, markets in the provisioning of subsistence goods sometimes degrade those goods
- . In current circumstances, markets sometimes fail to improve the quality of these goods
- . The opacity of markets contributes to feelings of precarity.

For Public Provision: (Many) Arguments

- . Public provisioning allows the state to distribute the burdens of producing these good equitably.
- . A bundle of basic, in-kind goods allows people to meet their needs without discouraging working.
- . Everyone benefits from publicly provisioned subsistence goods*
- . Even if you already access these goods as club goods, or on the private market, you are still subject to precarity.
- . These publicly provisioned goods are, therefore, "club goods sensitive."
- . Public goods promote a type of civic solidarity beneficial to a liberal democratic society.
- . This kind of solidarity can bolster security/stability (Miller 2004)

In current circumstances, markets sometimes fail to deliver important goods

- A firm's business is feasible only when it can respond to market competition, and that this requires firms to prioritize profit-making.
- The main function of commodities for firms, then, is not their usefulness (firms do not use their own products), but their ability to be exchanged.
- Whether a certain commodity can be exchanged is determined by demand for that commodity. It follows that firms will prioritize production of goods for which there is a high demand.
- In markets with background inequalities, demand is not the same thing as need.
 - e.g., regional shortages in quality healthcare, affordable housing, safe schools

Poor Quality and Degraded Goods

Two common arguments for UBI + preserving markets

- Market competition improves the quality of goods
- UBI enables choice

Both of these arguments fail.

- UBI does not uniquely enable choice.
- Compare: vouchers in a socialist economy.
- Competition as a mechanism for quality control selects for the wrong values
- Markets vs. triage vs. queuing: access to emergency medicine (Sandel)
- Introducing competition in teacher selection

Opaque Markets

Market mechanisms do not allow one to **demonstrate** to another that her needs will be reliably met.

- . Frankfurt, "Necessity and Desire"; Wiggins, "Claims of Need."
- . Gallup, "1 in 6 U.S. Workers Stay in Unwanted Job for Health Benefits."
- . National Bureau of Economic Research, "The Tight US Labor Market."
- . Claassen, "Public Goods, Mutual Benefits, and Majority Rule." e
- . Bieber, "The Importance of Contingently Public Goods."
- . Heath, "Why a."<u>←</u>

Speaker notes